## Message Text

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PAGE 01 ROME 12874 01 OF 02 081717Z ACTION EB-08

INFO OCT-01 EUR-12 IO-13 ISO-00 AGRE-00 CEA-01 CIAE-00 COME-00 DODE-00 FRB-03 H-01 INR-07 INT-05 L-03 LAB-04 NSAE-00 NSC-05 PA-01 AID-05 SS-15 STR-04 ITC-01 TRSE-00 USIA-06 PRS-01 SP-02 FEAE-00 OMB-01 /099 W

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P 081642Z AUG 77 FM AMEMBASSY ROME TO SECSTATE WASHDC PRIORITY 6402 INFO AMEMBASSY PARIS PRIORITY USMISSION GENEVA PRIORITY

LIMITED OFFICIAL USE SECTION 1 OF 2 ROME 12874

USOECD; USMTN

E.O. 11652: N/A

TAGS: ETRD, GATT, EFIN, IT

SUBJECT: NOTIFICATIONS OF SERVICES RESTRAINTS IN THE MTN

REF: STATE 180515 (NOTAL)

SUMMARY. EMBASSY BELIEVES SERVICES RESTRAINTS IN ITALY NOT CURRENTLY SIGNIFICANT AND THAT PROBABLY LITTLE UTILITY IN ATTEMPTING TO REDUCE OR REMOVE SUCH RESTRAINTS AS DO EXIST IN MTN. WE HAVE IMPRESSION THAT OECD REMAINS MOST SUITABLE FORUM FOR DEALING WITH SUCH SERVICES RESTRAINTS AS ARE NOW IN EFFECT IN ITALY. END SUMMARY.

1. BELIEVE ITEM ON COINSURANCE (PARA 4, REFTEL) IS REFERENCE TO REQUIREMENT THAT COMPANIES OPERATING IN ITALY CEDE TO INA (NATIONAL INSURANCE INSTITUTE) A PORTION OF EACH RISK COVERED BY LIFE INSURANCE IN THEIR ITALIAN PORTFOLIOS. PORTION VARIES FROM 40 PERCENT TO 10 PERCENT IN INVERSE RELATION TO LENGTH LIMITED OFFICIAL USE

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PAGE 02 ROME 12874 01 OF 02 081717Z

OF TIME COMPANY HAS BEEN IN BUSINESS IN ITALY; I.E. 40 PERCENT DURING FIRST TEN YEARS, 30 PERCENT DURING SECOND TEN YEARS, 20 PERCENT DURING THIRD TEN YEARS AND 10 PERCENT THEREAFTER (SEE ROME A-606 OF OCT. 18, 1973). GOI HAS MADE RESERVATION, COVERING THIS REQUIREMENT, TO OECD CODE OF LIBERALIZATION OF CURRENT INVISIBLE OPERATIONS.

2. REQUIREMENT IS NOT DISCRIMINATORY: IT APPLIES
TO DOMESTIC AS WELL AS FOREIGN FIRMS. INTENT IS TO
PROTECT PUBLIC AGAINST WEAK OR RELATIVELY UNTRIED
INSURERS. THIS PROVISION GOES BACK MANY YEARS TO TIME
WHEN SOCIAL SECURITY WAS NOT AVAILABLE IN ITALY AND MANY
DEPENDED ON INSURANCE ANNUITIES AS PRIME SOURCE OF FUNDS
DURING RETIREMENT. OTHER LIKELY REASONS FOR MAINTAINING
THIS REQUIRMENT ARE THAT IT (A) REDUCES DEPENDENCE ON
OUTSIDE SOURCES WHICH MIGHT BE SLOW TO MAKE INSURANCE
AWARDS, (E.G. MIGHT TAKE ISSUES TO FOREIGN ARBITRATION
COURTS) IN SOME CIRCUMSTANCES AND (B) TENDS TO KEEP
INSURANCE PREMIUM PROCEEDS IN ITALY, THEREBY REDUCING
BALANCE OF PAYMENTS OUTFLOWS AND INCREASING FUNDS AVAILABLE
FOR INVESTMENT.

3. LIFE INSURANCE PREMIUMS PAID IN ITALY IN 1975
(LAST YEAR FOR WHICH DATA AVILABLE) TOTALED \$846 MILLION
OR ABOUT 19.7 PERCENT OF TOTAL INSURANCE PREMIUMS PAID
IN THE YEAR. IF U.S. FIRMS WERE THE ONLY FIRMS OPERATING
IN ITALY OTHER THAN INA AND THEY HAD BEEN ESTABLISHED
HERE FOR 30 YEARS THE RESTRAINTS WOULD BE WORTH ABOUT
\$85 MILLION IN PREMIUMS. UK, FRENCH, SWISS AND BELGIAN
FIRMS ARE ACTIVE IN ITALY'S GROWING MARKET.
WE ARE NOT AWARE OF ANY REASON WHY U.S. FIRMS COULD NOT
ALSO PARTICIPATE IN THIS GROWTH. FURTHERMORE, FIRMS
SHARE IN INA'S PROFITS (AND IT IS PROFITABLE) IN PROPORTION
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PAGE 03 ROME 12874 01 OF 02 081717Z

TO INSURANCE THEY PLACE WITH INA.

- 4. EMBASSY SEES LITTLE UTILITY IN ATTEMPTING TO REDUCE OR ELIMINATE THIS SERVICE RESTRAINT IN THE MTN. WE BELIEVE GOI AND EC COULD JUSTLY SAY THIS IS MATTER WHICH HAS BEEN REVIEWED UNDER OECD CODE OF LIBERALIZATION OF CURRENT INVISIBLE OPERATIONS.
- 5. EMBASSY INQUIRIES AT MINISTRY OF FOREIGN TRADE INDICATE THAT IMPORTATION OF TV COMMERCIALS PRODUCED OUTSIDE ITALY IS NOT FORBIDDEN. CHECK WITH A COSMETICS/TOILETRIES FIRM (US SUBSIDIARY) THAT PLACES TV ADS ALSO INDICATE THAT FIRMS HAVE NO DIFFICULTY IN IMPORTING TAPES, CASSETTES OR FILMS ALREADY MADE. FOREIGN EXCHANGE PAYMENT FOR SUCH IMPORTS IS ALLOWED UPON PRESENTATION OF DOCUMENTS TO COMMERCIAL BANKS.
- 6. IF, HOWEVER, A FIRM WISHES TO PRODUCE A TV COMMERCIAL ABROAD (ESPECIALLY IF IT INVOLVES SENDING ITALIANS ABROAD) ADVANCE AUTHORIZATION MUST BE SOUGHT FROM THE MINISTRY

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PAGE 01 ROME 12874 02 OF 02 081722Z ACTION EB-08

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P 081642Z AUG 77 FM AMEMBASSY ROME TO SECSTATE WASHDC PRIORITY 6403 INFO AMEMBASSY PARIS PRIORITY USMISSION GENEVA PRIORITY

LIMITED OFFICIAL USE SECTION 2 OF 2 ROME 12874

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OF FOREIGN TRADE. SUCH AUTHORIZATION IS USUALLY GRANTED SUBJECT TO CLOSE SCRUTINY OF FOREIGN EXCHANGE COSTS. ACCORDING TO ONE OFFICIAL, SOME FIRMS HAD BEEN USING SUCH JOBS AS CHANNEL FOR ILLEGALLY EXPORTING FOREIGN EXCHANGE. HE SAID SURVEY HAD SHOWN THE VALUE OF IMPORTED FILM PRODUCED ABROAD BY THESE FIRMS HAD AVERAGED ONLY ABOUT 25 PERCENT OF FOREIGN EXCHANGE REMITTED TO PAY FOR THEM.

7. PARA 4 (A) OF REFTEL MAY ALSO REFER TO RESTRICTION (IN DECREE LAW NO. 603 OF NOV. 30, 1974) ON HOLDERS OF LICENSES TO OPERATE REPEATER TRANSMITTER FOR FOREIGN TV STATIONS TO ELIMINATE FROM FOREIGN PROGRAMS ALL PARTS HAVING AN ADVERTISING CHARACTER. INTENT IS TO PREVENT LOCAL COMPANIES FROM CIRCUMVENTING, THROUGH USE OF FOREIGN STATIONS, REQUIREMENT THAT TOTAL DURATION OF ADVERTISING NOT EXCEED FIVE PERCENT OF TRANSMITTER'S TOTAL PROGRAM DURATION AS WELL AS OTHER REQUIRMENTS GOI HAS LIMITED OFFICIAL USE

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PAGE 02 ROME 12874 02 OF 02 081722Z

ON THE NATURE OF ADVERTISING ALLOWED ON TV.

8. GOI HAS A RESERVATION, THAT APPARENTLY COVERS THESE REQUIRMENTS, TO THE CODE OF LIBERALIZATION OF CURRENT INVISIBLES. THESE RESTRICTIONS DO NOT APPEAR TO BE SIGNIFICANT TO THE EXPORT TO ITALY OF TV ADVERTISING FILM, THE PROMOTION OF U.S. EXPORTS OR THE PRODUCTS MANUFACTURED IN ITALY UNDER LICENSE OR TO SALES OF US ADVERTISING OR FILM SERVICES IN THE U.S. AGAIN, WE DO NOT THINK AN ATTEMPT TO ELIMINATE IN THE MTN SUCH RESTRAINTS AS EXIST WOULD BE USEFUL.

9. OTHER SIGNIFICANT RESTRAINTS ON SERVICES. IN RATHER DISTANT PAST, EMBASSY RECEIVED COMPLAINTS ON CUSTOMS VALUATION AND REMITTANCES RELATED TO COMMERCIAL MOTION PICTURE FILMS AND AGAINST ITALIAN STATE ENTERPRISES FOR PLACING INSURANCE WITH STATE-CONTROLLED INSURANCE COMPANIES. AS EMBASSY HAS NOT RECEIVED SUCH COMPLAINTS FOR MANY YEARS WE BELIEVE MOST SIGNIFICANT ISSUES HAVE BEEN RESOLVED. MOST RECENT COMPLAINTS HAVE BEEN RELATED TO PROVISION OF SECURITY SERVICES IN ITALY WHICH ARE SUBJECT TO LICENSING BY THE ITALIN POLICE, UNDER ITALIAN LAW. PERMITS MAY NOT BE GRANTED TO FOREIGNERS (PHYSICAL OR LEGAL). THREE U.S. COMPANIES HAVE FOUND A MODUS VIVENDI, HOWEVER, BY ESTABLISHING ITALIAN SUBSIDIARIES. INTENT OF ITALIAN REGULATION IS TO PREVENT ESTABLISHMENT OF SERVICES THAT MIGHT ENGAGE IN ESPIONAGE OR OTHERWISE ENDANGER NATIONAL SECURITY. WE, THEREFORE, DEEM THIS RESTRAINT TO BE INSIGNIFICANT IN TERMS OF MARKET IMPORTANCE AND NOT SUITABLE FOR MTN NEGOTIATIONS. HOLMES

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